## Form 3.45

## **Amended Originating Application** -**Judicial Review**

SUPREME COURT 2 1 SEP 2023 LODGED

Court Procedures Rules 2006

(see r 3556 (Judicial Review - Application etc))

In the Supreme Court of the Australian Capital Territory

SUPREME COURT OF THE A.C.T.

2 1 SEP 2023

FILED

No SC 347 of 2023

Pursuant to sections 20 and 34B-of the Supreme Court Act 1933 (ACT)

**Neville Shane Drumgold** 

Plaintiff

Board of Inquiry - Criminal Justice System

First Defendant

Attorney-General for the Australian Capital Territory

Second Defendant

**Australian Capital Territory** 

Third Defendant

Filed pursuant to Order of Registrar Reece dated 21 September 2023

To:

**Board of Inquiry – Criminal Justice System** 

First Defendant

Of:

Plaza Level

13 Constitution Avenue **CANBERRA CITY 2601** 

c/- Gilshenan & Luton Legal Practice

Level 9, 15 Adelaide Street

Brisbane QLD 4000

And to: Attorney-General for the Australian Capital Territory

Second Defendant

Of: Plaza Level

> 13 Constitution Avenue **CANBERRA CITY 2601**

And to:

**Australian Capital Territory** 

Third Defendant

Of:

Plaza Level

13 Constitution Avenue **CANBERRA CITY 2601** 

Filed for the Plaintiff by:

**Bradley Allen Love Lawyers** 

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**Take notice** that the Court will hear an application by the Plaintiff on a date to be set:

- 1. To review the report by the First Defendant titled "Report of the Board of Inquiry into the Criminal Justice System" and dated 31 July 2023, issued in respect of Notifiable Instrument NI2023-232 under the *Inquiries* (Board of Inquiry Criminal Justice System) Amendment Appointment 2023 (Report).
- 2. To grant prerogative and other relief.

The Plaintiff claims:

- 1. Prerogative relief in the nature of a writ of certiorari quashing:
  - a. the Report;
  - b. alternatively, the decisions made in respect of the Plaintiff in the Report (Decisions).
- 1. A declaration that the Report is, alternatively the parts of the Report which relate to the Plaintiff Decisions are, invalid and of no effect.
- 2. In the alternative to 1, a declaration that the Report is, alternatively the parts of the Report which relate to the Plaintiff are, unlawful.
- 3. A declaration that the Report is, alternatively the parts of the Report which relate to the Plaintiff are, attended with the appearance of a reasonable apprehension of bias.
- 4. A declaration that the Plaintiff was denied natural justice by the First Defendant.
- 4. Prerogative relief in the nature of a writ of prohibition restraining the Second Defendant from taking any action against the Plaintiff under the *Director of Public Prosecutions Act 1990* (ACT) (**DPP Act**) on the basis of the Report, alternatively the Decisions.
- 5. In the alternative to <u>4</u> 3, an injunction restraining the Second Defendant from taking any action against the Plaintiff under the DPP Act on the basis of the Report, alternatively the Decisions.
- <u>5.</u> Costs.
- 6. Any other orders that the Court considers appropriate.

## **Grounds of Application**

The prerogative and declaratory relief in paragraphs 1, 2 and 3 are sought on the following grounds:

1. The member of the First Defendant and/or <u>counsel</u> <u>a lawyer or lawyers</u> assisting the First Defendant and/or <u>members of the staff of the First Defendant</u> failed to comply with section 17 of the *Inquiries Act 1991* (ACT).

- 2. The First Defendant failed to accord the Plaintiff natural justice in that the <u>conduct of the</u> member <u>of for</u> the First Defendant gave rise to a reasonable apprehension of bias.
- 3. The findings in the Report set out in Schedule A to this originating application are legally unreasonable.
- 4. The First Defendant failed to accord the Plaintiff natural justice by failing to give the Plaintiff a fair hearing in respect of the findings set out in Schedule B to this originating application.
- 5. The findings in the Report set out in Schedule C to this originating application were made in excess of jurisdiction in that they were outside of the First Defendant's Terms of Reference as set out in Schedule 1 to Notifiable Instrument NI2023-232 under the *Inquiries* (Board of Inquiry Criminal Justice System) Amendment Appointment 2023.

The prerogative and injunctive relief in paragraphs 3 and 4 is sought on the following grounds:

- The Second Defendant has legal authority to terminate the appointment of the Plaintiff under section 28 of the DPP Act.
- 7. The termination of the Plaintiff's appointment is a matter that affects the Plaintiff's rights.
- 8. In a letter dated 4 August 2023 from the Second Defendant to the Plaintiff, the Second Defendant evinced an intention to consider whether to make a decision under section 28 of the DPP Act on the basis of the Report.
- 9. The Report is, alternatively the Decisions are, invalid and therefore a nullity.
- 10. In the premises, prohibition, alternatively an injunction, is sought to restrain the Second Defendant from an apprehended decision under section 28 of the DPP Act on the basis of a nullity.

#### **Affidavits**

This application is supported by the following affidavit:

1. Affidavit of Neville Shane Drumgold affirmed on 25 August 2023.



#### Schedule A

## Findings impugned on the ground of legal unreasonableness

References to paragraphs are to the paragraphs of the Report.

1. The finding at [270], when read in conjunction with [264]-[265], in respect of the Plaintiff having read counselling notes pertaining to Ms Brittany Higgins:

that Mr Drumgold's prosecutorial duty of disclosure "had been engaged" and that "Mr Drumgold's failure to do anything was a breach of his duty as a prosecutor".

2. The finding at [320] that certain documents generated by the ACT Police were not disclosable:

"This view was wrong and untenable".

3. The findings at [413], [415] and [416] in respect of an affidavit sworn by a lawyer within the ODPP regarding the position that certain documents were protected by legal professional privilege:

Mr Drumgold "knew exactly what he was doing when he asked Ms Pitney to swear a misleading affidavit and, when foiled, he asked someone in his office who could not be expected to imagine that he was being asked, by the DPP himself, to do something improper";

Mr Drumgold directed "a junior lawyer in his office to make a misleading affidavit" and "preyed on the junior lawyer's inexperience";

Mr Drumgold "egregiously abused his authority and betrayed the trust of his young staff member".

4. The finding at [415] in respect of a position advanced at a stage of the proceedings that certain documents were protected by legal professional privilege:

"Mr Drumgold deliberately advanced a false claim of legal professional privilege".

5. The findings at [415] and [417] in respect of presentations to the Court regarding the position advanced that certain documents were protected by legal professional privilege:

Mr Drumgold "misled the Court about this claim through submissions and by misleading affidavit";

"...the ACT DPP tried to use dishonest means to prevent a person he was projecution from lawfully obtaining material".

6. The findings at [471] and [477] in respect of a proofing note made in respect of a meeting between the Plaintiff, other officers of the Office of the Director of Public Prosecutions (**ODPP**) and Ms Lisa Wilkinson:

"Mr Drumgold's statements to the Chief Justice [to the effect that the note was contemporaneous and made by Mr Greig] were false";

"I find that Mr Drumgold knowingly lied to the Chief Justice".

7. The findings at [482], [489], [494] and [496], in respect of Ms Wilkinson having read some content of a speech she was contemplating in the event that she was awarded a Logie:

Mr Drumgold was "under a duty to warn her not to give the speech in the form read to him":

"...he came under an obligation to do what he could to prevent that outcome. He became obliged to tell Ms Wilkinson that if she gave her speech it would prejudice the fairness of the trial and an application for a temporary stay of proceedings would likely succeed—at great cost, trouble and anxiety to those involved. He should have told her emphatically not to make the speech in the form in which she had prepared it. If she did not agree to change her speech, it would then have been his obligation to tell the judge promptly and, if necessary, to seek an injunction to prevent Ms Wilkinson from making it so as to protect the integrity of the trial and prevent a threatened contempt of court";

"Mr Drumgold ... fail[ed] to do his duty to advise Ms Wilkinson not to make the speech";

"I reject that submission [that the warning was over and above Mr Drumgold's duty as DPP and as a prosecuting barrister]".

8. The finding at [600], in respect of the cross examination of Senator Linda Reynolds:

"The suggestions made by Mr Drumgold [that Senator Reynolds arranged for her partner to attend court, that she and her partner had been discussing Ms Higgins' evidence, that she, not her lawyer, wanted the transcripts of the trial, and that she was politically invested in the outcome] had no basis at all and should not have been made. ... the conduct was... grossly unethical."

9. The findings at [657] and [660] in respect of statements the Plaintiff had made when announcing the discontinuance of the prosecution of Mr Bruce Lehrmann to the effect that he still held the view that there had been a reasonable prospect of conviction, and that Ms Higgins had faced a significant level of attack with bravery, grace and dignity:

"The comments were improper and should not have been made ... the decision was bad";

"Mr Drumgold's comments were improper. They undermined the public's confidence in the administration of justice and was [sic] a failure in his duty as DPP."

#### Schedule B

## Findings impugned on the ground of breach of the hearing rule

References to paragraphs are to the paragraphs of the Report.

1. The finding at [270], when read in conjunction with [264]-[265], in respect of the Plaintiff having read counselling notes pertaining to Ms Brittany Higgins:

that Mr Drumgold's prosecutorial duty of disclosure "had been engaged" and that "Mr Drumgold's failure to do anything was a breach of his duty as a prosecutor".

2. The finding at [688] regarding statements the Plaintiff had allegedly made to the Chief Police Officer about the circumstances of the release of a letter from the Plaintiff pursuant to a Freedom of Information application:

"Mr Drumgold's statements to him were false".

3. The findings at [693]-[694] and [699], in respect of explanations provided by the Plaintiff about the circumstances of the release of a letter from the Plaintiff pursuant to a Freedom of Information application:

"I reject Mr Drumgold's explanation as false";

"...the explanations proffered by Mr Drumgold to the Ombudsman, the ACTP and to me were untrue. It is also clear to me that he has shamefully tried falsely to attribute blame to [an employee]..."



## Schedule C

## Findings impugned on the ground that they were outside the Terms of Reference

1. The finding at [688] regarding statements the Plaintiff had allegedly made to the Chief Police Officer about the circumstances of the release of a letter from the Plaintiff pursuant to a Freedom of Information application:

"Mr Drumgold's statements to him were false".

2. The findings at [693]-[694] and [699], in respect of explanations provided by the Plaintiff about the circumstances of the release of a letter from the Plaintiff pursuant to a Freedom of Information application:

"I reject Mr Drumgold's explanation as false";

"...the explanations proffered by Mr Drumgold to the Ombudsman, the ACTP and to me were untrue. It is also clear to me that he has shamefully tried falsely to attribute blame to [an employee]..."



**Plaintiff** 

Full Name:

Neville Shane Drumgold

Address:

cl- Office of the Director of Public Prosecutions

Reserve Bank Building 20-22 London Circuit

**CANBERRA CITY ACT 2601** 

Solicitor's full name:

lan Alexander Meagher

Solicitor's firm:

Bradley Allen Love Lawyers

Solicitor's full business address:

Level 9, 40 Marcus Clarke Street, Canberra ACT 2601

Solicitor's telephone no:

(02) 6274 0999

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**First Defendant** 

Full Name:

Board of Inquiry - Criminal Justice System

Address:

Plaza Level

13 Constitution Avenue CANBERRA CITY 2601

c/- Gilshenan & Luton Legal Practice

Level 9, 15 Adelaide Street

Brisbane QLD 4000

**Second Defendant** 

Full Name: Attorney General for the Australian Capital Territory

Address: Plaza Level

13 Constitution Avenue CANBERRA CITY 2601

Third Defendant

Full Name:

Australian Capital Territory

Address:

Plaza Level

13 Constitution Avenue CANBERRA CITY 2601

Date:

25 August 21 September 2023

Signed:

lan Alexander Meagher

Bradley Allen Love Lawyers

Solicitor for the Plaintiff

## **Notice to Defendants**

Before taking any further steps in this proceeding, you must file a Notice of Intention to Respond in the Court.

If you do not attend the Court at the time this Originating Application is listed for hearing, either in person or by a lawyer—

- this application may be heard in your absence; or
- default judgment may be entered, or an order made, against you.

**Take notice** that a directions hearing will be held as follows:

Time:

10.00am on 21 September 2023

Place:

Supreme Court, Knowles Place, Canberra ACT 2601



#### Section 16

## Service and Execution of Process Act 1992

## NOTICE TO THE FIRST DEFENDANT

# PLEASE READ THIS NOTICE AND THE ATTACHED DOCUMENT VERY CAREFULLY

# IF YOU HAVE ANY TROUBLE UNDERSTANDING THEM YOU SHOULD GET LEGAL ADVICE AS SOON AS POSSIBLE

Attached to this notice is an Originating Application – Judicial Review ("the attached process") issued out of the Supreme Court of the Australian Capital Territory.

Service of the attached process outside the Australian Capital Territory is authorised by the *Service* and *Execution of Process Act 1992*.

## YOUR RIGHTS

If a court of a State or Territory other than the Australian Capital Territory is the appropriate court to determine the claim against you set out in the attached process you may be able to apply to the Supreme Court of the Australian Capital Territory to have the proceedings transferred to another Supreme Court, or another superior Court.

If you think the proceeding should be stayed or the sferred you should get legal advice as soon as possible.

## **CONTESTING THIS CLAIM**

If you want to contest this claim, you must take any action set out in the attached process as being necessary to contest the claim.

If you want to contest this claim, you must also file a Notice of Intention to Respond in the Supreme Court. You have only 28 days after receiving the attached process to do so.

The Notice of Intention to Respond must contain an address in Australia where documents can be left for you or sent to you.